



CITY OF GROVELAND  
156 S. LAKE AVENUE  
GROVELAND, FL 34736

PHONE 352-429-2141  
FAX 352-429-3852

*"The City with a future, watch us grow!"*

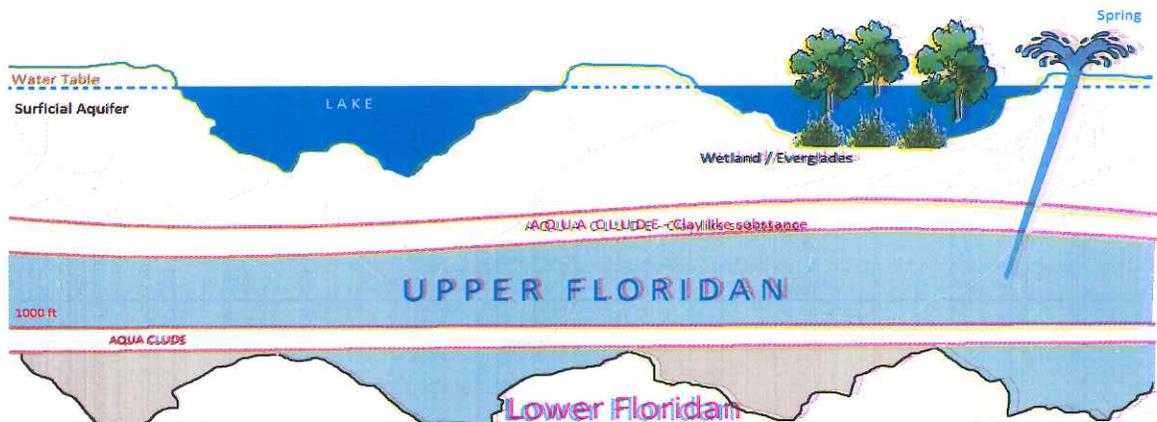
Groveland City Council  
City Manager Report  
February 20, 2014

**Pending Action Items:**

- Action item regarding city entry Groveland Signage anticipated next cycle.
- Action item regarding gas tax options with staff recommendation next cycle. Please review the attached county manager letter, county ordinance, county resolution, and distribution scenario spreadsheet in advance of next cycle's gas tax option recommendation.

**Report from the Desk of the City Manager:**

- My "First 100 day Organizational Review and Evaluation" continues... as I have completed 70 employee interviews thus far (which is approximately 78% of our total employee workforce). Leaving only 20 remaining interviews; primarily to be conducted in the Fire Department. I have participated in several meetings with community groups and business leaders, and will be expanding my exposure as I conclude our employee interviews.
- The illustration below is a representation of our water eco-system in Lake County. With Groveland's welcomed growth, future growth projections, and annexation opportunities it is important to know where our water sources and impacts will be realized. With both environmental and regulatory limitations on our current sources of water looms as our growth expands, it is timely that we begin to aggressively move to realize alternative water sources. The Upper Floridan is where the majority of our water use is derived. At current growth projections we will exceed the Upper Floridan availability 2035. Groveland's growth will be capped well before that upper Floridan is depleted unless we have alternative water sources that could account toward the 250 million gallons a day additional supply our growth projects will call for (based assumptions presented by Tom Bartol, PE of St. Johns River Water District Management).



St. Johns River Water District Management also provided analysis that showed residential wells with elevated chlorides, lakes below or projected to fall below minimum flow levels, and springs below or projected to fall below minimum flow levels. For these reasons the City Manager's Office will be moving forward with the following action plan:

1. Collaboration and Coordination – Stronger/high presence Central Florida Water Initiative (Support anticipated staff recommendation for Water supply strategies Interlocal Agreement).
2. Explore, Expand, and Evaluate – Water conservation programs, reclaimed water strategies, and alternative water supplies
3. Linking Strong City Planning and Land Use with Green Water Supply Initiatives
4. Strengthen State Lobbying efforts to ensure State Legislators understand and reflect local needs.

**Manager's Recommended Action – Motion or Consensus directing the City Manager to oversee the expenditure from the Alternative Water Supply Budget for \$1,500 (task 1 only) to be contributed as part of a multi community initiative to assist the District and utilities within the SLWI develop preliminary potential water resource demands, SMW GeoSciences requests that the budget of \$4,500 be shared by the cities of Groveland, Minneola and Mascotte.**

**Background:**

*Task 1: Review and Summarize Initial Demand Projections for the cities of Groveland, Minneola and Mascotte.*

SMW GeoSciences Inc. will develop potential growth and water resource demand projections for each of the above three utilities in 5 year increments, up to the year 2035. We will also quantify demands according to use and water quality requirements. A summary table listing each utility's projected demands in 5-year increments up to the year 2035, will be developed and the table will identify general end use types (residential indoor/outdoor, commercial and urban landscape) and the quality of water needed to meet each type of use.

A brief summary justifying the demands for each utility will be provided. Supporting documentation will identify approved and anticipated developments, the number of homes, anticipated indoor and outdoor water use demands based upon the anticipated character of the development and realized water uses in developments of similar design. Basic projections on self-generated reclaimed water available to each utility in association with the growth projections will also be included.

Please note that the demand projections are not intended for CUP review purposes and are only for discussion purposes at this time. They will provide the utilities and the District with an understanding of potential water demands representative of each utility's the anticipated growth. It is hoped that they will provide a starting point in the discussion on realistic water supply demands and the need for additional alternative water sources and water conservation initiatives.

Fee for Task 1:	\$4,500
Groveland's amount	\$1,500

(Task 2: funding is not being requested at this time)

Task 2: Coordinating with the District on the Review of the Task 1: Projections. SMW GeoSciences, Inc. will coordinate with the District in the review of utilities' and water resource demands. We will attend meetings and participate on conference calls to address questions concerning growth and water resource demand projections.

An allowance of 30 hours is requested for Task 2 services:	\$4,500
<b>Groveland's amount</b>	<b>\$1,500</b>

**Total requested budget: \$9,000**

**Total requested Amount from Groveland: \$3,000**

- City Manager's Office is continuing to aggressively move forward with its "Premier City Campaign". Management / Directors Team has been directed to review the following "Most Livable Cities" for at least one program, policy, event, or initiative that they will advocate in their prospective department and/or recommend to the City Manager's Office. Citizens and City Council Members are recommended to do the same (it is recommended to do so in advance of the March 21 Strategic Planning Council Retreat).

1. Sharon, Maine – (781) 784-1500
2. Louisville, Colorado – (303) 666-6565
3. Vienna, Virginia – (703) 255-6300
4. Chanhassen, Minnesota – (952) 227-1100
5. Sherwood, Oregon – (503) 625-5522
6. Berkeley Heights, New Jersey – (908) 464-8150
7. Mason, Ohio – (513) 229-8500
8. Papillion, Nebraska – (402) 597-2000
9. Apex, Nebraska – (919) 249-3400
10. West Goshen Township, Pennsylvania – (610) 696-0900

Staff and Directors will advocate these items before the Management Team and/or to the City Council under the City Manager's report section. Citizens and City Council are asked to bring their items to the City Manager Office via e-mail, phone call, or visit with the city manager. This benchmark process will compare our services against 10 of the Top Small Communities in the Country. These communities are not only thriving economically, they are also maximize family friendly amenities, well ran government and strong community involvement.

**Follow up / Reminder Items:**

- Senior Center – the bathroom is within ADA compliance, small adjustments have been made without losing compliance specifications. No additional complaints have been received and staff will consider the matter closed unless additional complaints are entered.

**Events:**

- Lake County Legislative Days

Redmond Jones  
City Manager  
City of Groveland



LAKE COUNTY  
FLORIDA

February 4, 2014

Redmond Jones, City Manager  
City of Groveland  
156 South Lake Avenue  
Groveland, FL 34736

Dear Mr. Jones:

Re: Two-Cent Local Option Fuel Tax

As you know, the current six-cent local option fuel tax was initially adopted by the Board of County Commissioners in two-cent increments in 1984, 1985, and 1986. The first two-cent increment expires August 31, 2014, the second expires August 31, 2015, and the third expires August 31, 2016. On January 14, 2014, the Board of County Commissioners held a public hearing and adopted Ordinance No. 2014-1 to re-impose the first 2 cent increment for a period of twenty-nine (29) years and four (4) months commencing September 1, 2014, and continuing through December 31, 2043. The BCC also adopted Resolution No. 2014-4 expressing its intent to adopt the local option gas tax and providing that if a statutorily required interlocal agreement between the County and its municipalities is not approved by June 1, 2014, that the statutory distribution of the tax will be utilized. Enclosed are copies of the adopted Ordinance and Resolution.

The average of the entire six-cent local option fuel tax is currently distributed as 66.38% County share and 33.62% Municipality share. The Board of County Commissioners has indicated that it wishes to keep the County share of the re-imposed gas tax at the same 66.38% that currently exists. The Board has also indicated a similar intent for the remaining renewals that expire in 2015 and 2016, respectively.

County staff is prepared to work with the municipalities to assist in the drafting of an interlocal agreement to determine the distribution of the municipal shares. As I previously noted, should an interlocal agreement with the County and municipalities representing a majority of the population of the incorporated area of Lake County not be adopted prior to June 1, 2014, the default distribution formula, provided by Florida Statute, will be utilized. That statutory distribution formula currently provides a 68.88% County share and 31.12% Municipality share.

COUNTY MANAGER'S OFFICE

P.O. BOX 7800 ♦ 315 W. MAIN ST. ♦ SUITE 308 ♦ TAVARES, FL 32778-7800 ♦ P 352.343.9888 ♦ F 352.343.9495

Board of County Commissioners ♦ [www.lakecountyfl.gov](http://www.lakecountyfl.gov)

Enclosed is a spreadsheet outlining various distribution scenarios that have been discussed in our managers' meetings. Different formulas have been developed involving population, transportation expenditures, and maintained road miles based on input from the municipalities. I believe the Board of County Commissioners will give serious consideration to any equitable agreement regarding the municipal share that meets the statutory requirements. I and my staff are willing to work with you to provide any assistance that we can.

I look forward to hearing from you soon. Please let me know if I can provide additional information.

Sincerely,

A handwritten signature in black ink, appearing to read "David C. Heath". The signature is written in a cursive style with a large initial "D".

David C. Heath  
County Manager

Enclosures: Ordinance No. 2014-1  
Resolution No. 2014-4  
Distribution Scenario spreadsheet

1 **Ordinance Summary**

2 The purpose of this ordinance is to re-impose the one-cent and two-cent local option fuel tax  
3 pursuant to Section 336.025, Florida Statutes. The re-imposition shall be for a period of twenty  
4 nine years (29) years and four (4) months commencing September 1, 2014 and continuing  
5 through December 31, 2043. The ordinance also repeals Section 13-26, Lake County Code,  
6 entitled Two-cent tax as the section is outdated, and amends Section 13-29, Lake County Code,  
7 to make it consistent with the re-imposition of the local option tax.

8  
9 **ORDINANCE NO. 2014 - 1**

10 **AN ORDINANCE OF THE BOARD OF THE COUNTY**  
11 **COMMISSIONERS OF LAKE COUNTY, FLORIDA; REPEALING**  
12 **SECTION 13-26, LAKE COUNTY CODE, ENTITLED TWO-CENT TAX;**  
13 **RE-IMPOSING THE ONE-CENT AND TWO-CENT LOCAL OPTION**  
14 **FUEL TAX AS AUTHORIZED PURSUANT TO SECTION 336.025(1)(a),**  
15 **FLORIDA STATUTES; RE-IMPOSING SUCH LOCAL OPTION FUEL**  
16 **TAX FOR A PERIOD OF TWENTY-NINE (29) YEARS AND FOUR (4)**  
17 **MONTHS COMMENCING ON SEPTEMBER 1, 2014 AND CONTINUING**  
18 **THROUGH DECEMBER 31, 2043; AMENDING SECTION 13-29, LAKE**  
19 **COUNTY CODE, ENTITLED TWO-CENT TAX REIMPOSED;**  
20 **PROVIDING FOR INCLUSION IN THE CODE; PROVIDING FOR**  
21 **SEVERABILITY; PROVIDING FOR FILING WITH DEPARTMENT OF**  
22 **STATE; AND PROVIDING FOR AN EFFECTIVE DATE.**

23  
24 **WHEREAS**, Section 336.025, Florida Statutes, allows the governing body of a county to  
25 impose in addition to other taxes allowed by law, a one-cent, two-cent, three-cent, four-cent,  
26 five-cent or six-cent local option fuel tax upon every gallon of motor fuel and diesel fuel sold in  
27 that county and taxed under Chapter 206, Florida Statutes; and

28 **WHEREAS**, the Board of County Commissioners of Lake County enacted Ordinance  
29 No. 1984-5 which imposed the one-cent and two-cent local option fuel tax for a period of ten  
30 (10) years ending on August 31, 1994; and

31 **WHEREAS**, the Board of County Commissioners of Lake County did extend the one-  
32 cent and two-cent local option fuel tax for an additional period of twenty (20) years by the  
33 enactment of Ordinance No. 1994-8, with such tax continuing through August 31, 2014; and

34 **WHEREAS**, it is the intent of the Board of County Commissioners to re-impose the one-  
35 cent and two-cent local option fuel tax for a period of twenty-nine (29) years and four (4) months  
36 commencing September 1, 2014 and continuing through December 31, 2043; and

1           WHEREAS, it is the intent of the Board of County Commissioners not to amend or  
2 otherwise alter the ordinances governing three-cent, four-cent or six-cent local option fuel taxes;  
3 and

4           WHEREAS, the Board of County Commissioners of Lake County, Florida hereby  
5 declare that re-imposition of the local option fuel tax serves a valid and important public purpose  
6 and shall be in the best interests of the citizens of Lake County, Florida.

7           NOW, THEREFORE, BE IT ORDAINED by the Board of County Commissioners of  
8 Lake County, Florida as follows:

9  
10           Section 1.    **Repealer.** Section 13-26, Lake County Code, entitled Two-cent tax, is  
11 hereby repealed in its entirety.

12           Section 2.    **Re-imposition of Local Option Gas Tax.** Pursuant to Section 336.025  
13 (1)(a), Florida Statutes, the Board of County Commissioners of Lake County, Florida re-imposes  
14 the one and two cent local option fuel tax upon every gallon of motor fuel and diesel fuel sold in  
15 Lake County and taxed under the provisions of part I or part II of Chapter 206, Florida Statutes,  
16 for an additional twenty-nine (29) year and four (4) month period, commencing September 1,  
17 2014 and continuing until December 31, 2043.

18           Section 3.    **Amendment.** Section 13-29, Lake County Code, entitled Two-cents  
19 reimposed, is amended to read as follows:

20  
21    **Sec. 13-29. - Two-cent tax reimposed.**

22    (a)    Beginning September 1, 1994~~2014~~, and continuing for a period of ~~twenty-nine~~ twenty  
23 (2029) years and four (4) months until August-December 31, 2014~~2043~~, there shall be reimposed  
24 in addition to all other taxes allowed by law, a two-cent local option tax upon every gallon of  
25 motor fuel and ~~special~~diesel fuel sold in Lake County, Florida, and taxed under the provisions of  
26 Chapter 206, Florida Statutes.

27    (b)    The tax shall be collected in the manner provided by ~~Florida Statute~~ Section 336.025(2),  
28 Florida Statutes.

29    (c)    The proceeds of the tax shall be distributed among the Lake County government and  
30 eligible municipalities based on general law unless on or before June 1, 2014, an interlocal  
31 agreement providing for a different distribution formula is approved by the Board of County  
32 Commissioners and one or more municipalities located within the geographic boundaries of Lake  
33 County, Florida, representing a majority of the population of the incorporated area within the  
34 County, in which case the distribution shall be made in accordance with such interlocal  
35 agreement.~~the following formula: Any interlocal agreement entered into shall comply with~~  
36 Section 336.025, Florida Statutes.

1 ~~(1) Lake County shall receive 61.82 percent of the tax proceeds, which percentage is the~~  
2 ~~proportion of Lake County's transportation expenditures for the past five (5) fiscal years as to the~~  
3 ~~total of such expenditures for Lake County and all municipalities within Lake County for that~~  
4 ~~same period.~~

5 ~~(2) The eligible municipalities shall receive 38.18 percent of the tax proceeds, which amount~~  
6 ~~shall be divided among the eligible municipalities based on current population.~~

7 ~~If on or before June 1, 1994, an interlocal agreement providing for the foregoing distribution~~  
8 ~~formula is not approved by one or more of the municipalities located in Lake County~~  
9 ~~representing a majority of the population of the incorporated area within the county, then the~~  
10 ~~distribution of the tax proceeds shall be made according to general law.~~

11 ~~(d) In the absence of an interlocal agreement between the County and the municipalities, the~~  
12 ~~proportions shall be recalculated every ten (10) years from the date of the enactment of the~~  
13 ~~enabling ordinance; the proportions shall be recalculated based upon the transportation~~  
14 ~~expenditures of the immediately preceding five (5) years.~~

15 (e) The county manager is hereby directed to determine the percentage allocations as  
16 provided in paragraph (c) and to provide copies to all municipalities within Lake County, and to  
17 the ~~Florida~~ Department of ~~Revenue~~ prior to July 1, ~~1994~~2014. The ~~e~~Clerk of the ~~b~~Board of  
18 ~~e~~County ~~e~~Commissioners shall provide a certified copy of this section to the ~~Florida~~  
19 ~~d~~Department of ~~Revenue~~ upon passage. Any dispute as to the determination of distribution  
20 proportions shall be resolved as provided in ~~Florida Statutes~~Section 336.025(5)(b), ~~Florida~~  
21 ~~Statutes~~.

22 (f) Proceeds of the tax shall be used by Lake County and eligible municipalities only for  
23 transportation expenses as defined in Florida Statute 336.025.

24 (g) The provisions of this section shall not affect any distribution of prior allocations of the  
25 three-cent, four-cent, five-cent or six-cent local option gas tax.

26 **Section 4. Severability.** If any section, sentence, clause or phrase of the Ordinance  
27 is held to be invalid or unconstitutional by any court of competent jurisdiction, then said holding  
28 shall in no way affect the validity of the remaining portion of this Ordinance.

29 **Section 5. Inclusion in the Code.** It is the intent of the Board of County  
30 Commissioners that the provisions of this Ordinance shall become and be made a part of the  
31 Lake County Code and that the sections of this Ordinance may be renumbered or relettered and  
32 the word "ordinance" may be changed to "section", "article" or such other appropriate word or  
33 phrase in order to accomplish such intentions.

34  
35 **Section 6. Filing with the Department of State.** The Clerk shall be and is  
36 hereby directed forthwith to send a copy of this Ordinance to the Secretary of State for the State  
37 of Florida in accordance with Section 125.66, Florida Statutes.

38

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28  
29  
30  
31  
32

**Ordinance No. 2014-1; Gas Tax Ordinance**

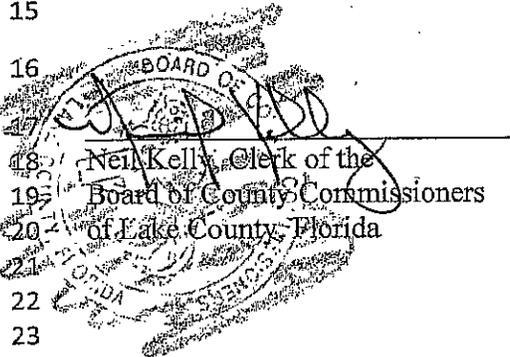
**Section 7. Effective.** This Ordinance shall become effective upon filing with the Secretary of State.

Enacted this 14<sup>th</sup> day of January, 2014.

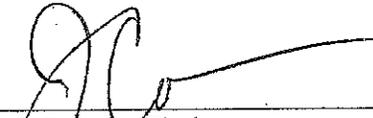
Filed with the Secretary of State January 24, 2014.

**BOARD OF COUNTY COMMISSIONERS  
OF LAKE COUNTY, FLORIDA**

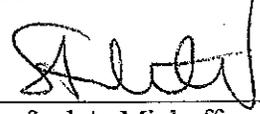
**ATTEST:**



Neil Kelly, Clerk of the  
Board of County Commissioners  
of Lake County, Florida

  
\_\_\_\_\_  
Jimmy Conner, Chairman  
This 14<sup>th</sup> day of January, 2014.

Approved as to form and legality:

  
\_\_\_\_\_  
Sanford A. Minkoff  
County Attorney



**FLORIDA DEPARTMENT OF STATE**

**RICK SCOTT**  
Governor

**KEN DETZNER**  
Secretary of State

January 24, 2014

Honorable Neil Kelly  
Clerk of the Circuit Court  
Lake County  
550 West Main Street  
P. O. Box 7800  
Tavares, Florida 32778-7800

Attention: Courtney T. Vincent, Senior Secretary

Dear Mr. Kelly:

Pursuant to the provisions of Section 125.66, Florida Statutes, this will acknowledge of your electronic copy of Lake County Ordinance No. 2014-1, which was filed in this office on January 24, 2014.

Sincerely,

Liz Cloud  
Program Administrator

LC/elr

Enclosure

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28  
29  
30  
31  
32  
33  
34  
35  
36  
37  
38  
39  
40  
41  
42  
43

RESOLUTION NO. 2014-4

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF LAKE COUNTY, FLORIDA READOPTING AND EXTENDING THE ONE-CENT AND TWO-CENT LOCAL OPTION GAS TAX.

WHEREAS, Florida Statute 336.025 allows the Board of County Commissioners to adopt and or extend a one, two, three, four, five or six cent local option gas tax on every gallon of motor fuel and special fuel sold in Lake County, Florida, and

WHEREAS, said statute requires that if an interlocal agreement has not been executed by municipalities representing a majority of those persons living in the incorporated areas within Lake County and the Board of County Commissioners by June 1, that the Board of County Commissioners must adopt a Resolution of intent to levy the tax allowed under the statute, and

WHEREAS, the Board of County Commissioners of Lake County, Florida wishes to readopt and extend the one and two cent tax effective September 1, 2014, in Lake County, Florida.

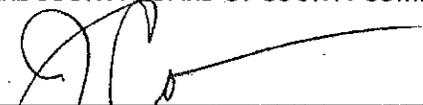
NOW THEREFORE, BE IT RESOLVED by the Board of County Commissioners of Lake County, Florida:

1. That this Resolution is adopted pursuant to Florida Statute 336.025 and is an expression of the intent of the Board of County Commissioners to readopt and extend the one and two cent local option gas tax pursuant to said statute.

2. Should no interlocal agreement with municipalities representing a majority of those persons living in the incorporated areas within Lake County be adopted prior to June 1 of this year, distribution proportions for said tax shall be as established in Florida Statute.

DONE AND RESOLVED this 14 day of January 2014.

LAKE COUNTY BOARD OF COUNTY COMMISSIONERS

  
\_\_\_\_\_  
Jimmy Conner, Chairman

This 14 day of January 2014.

ATTEST  
  
\_\_\_\_\_  
Neil Kelly, Clerk of the Board of County Commissioners, Lake County, Florida

Approved as to form and legality:  
\_\_\_\_\_  
Sanford A. Minkoff  
County Attorney

# LAKE COUNTY, FLORIDA

## LOCAL OPTION GAS TAX DISTRIBUTION SCENARIOS with LAKE COUNTY AT 66.38% FY 2014 est.

AGENCY	CURRENT DISTRIBUTION based on several formulas 1984 - 1994		FORMULA #2 BASED ON POPULATION <sup>1</sup> & ROAD MILES <sup>2</sup>		FORMULA #3, BASED ON POPULATION, TRANSPORTATION EXPENDITURES & ROAD MILES		FORMULA #4, BASED ON POPULATION & TRANSPORTATION EXPENDITURES		DEFAULT FORMULA, BASED ON TRANSPORTATION EXPENDITURES (Past Five Years)	
	6 CENTS REVENUE ESTIMATE	Distribution %	6 CENTS REVENUE ESTIMATE	Distribution %	6 CENTS REVENUE ESTIMATE	Distribution %	6 CENTS REVENUE ESTIMATE	Distribution %	6 CENTS REVENUE ESTIMATE	Distribution %
Lake County	\$5,407,046	66.38%	\$5,407,046	66.38%	\$5,407,046	66.38%	\$5,407,046	66.38%	\$5,611,600	68.888%
Astatula	\$26,914	0.33%	\$44,540	0.55%	\$34,720	0.43%	\$17,155	0.21%	\$7,942	0.098%
Clermont	\$293,044	3.60%	\$539,309	6.62%	\$448,150	5.50%	\$328,160	4.03%	\$190,820	2.343%
Eustis	\$642,671	7.89%	\$364,450	4.47%	\$508,193	6.24%	\$705,800	8.66%	\$823,440	10.109%
Fruitland Park	\$77,485	0.95%	\$82,020	1.01%	\$76,650	0.94%	\$67,830	0.83%	\$57,706	0.708%
Groveland	\$103,153	1.27%	\$164,655	2.02%	\$154,760	1.90%	\$143,050	1.76%	\$118,915	1.460%
Howey-in-the-Hills	\$19,159	0.24%	\$31,760	0.39%	\$23,136	0.28%	\$7,190	0.09%	\$163	0.002%
Lady Lake	\$144,689	1.78%	\$254,450	3.12%	\$255,730	3.14%	\$260,390	3.20%	\$239,851	2.944%
Leesburg	\$607,993	7.46%	\$357,140	4.38%	\$371,740	4.56%	\$401,150	4.92%	\$380,035	4.665%
Mascotte	\$64,573	0.79%	\$105,260	1.29%	\$86,070	1.06%	\$56,150	0.69%	\$32,437	0.398%
Minneola	\$53,886	0.66%	\$171,010	2.10%	\$133,770	1.64%	\$94,674	1.04%	\$32,323	0.397%
Montverde	\$21,717	0.27%	\$63,410	0.78%	\$48,235	0.59%	\$14,425	0.18%	\$7,160	0.088%
Mount Dora	\$337,310	4.14%	\$238,620	2.93%	\$253,890	3.12%	\$275,740	3.38%	\$272,427	3.344%
Tavares	\$261,625	3.21%	\$248,680	3.05%	\$275,300	3.38%	\$318,550	3.91%	\$320,252	3.931%
Umatilla	\$94,735	1.04%	\$73,650	0.90%	\$68,610	0.84%	\$58,690	0.72%	\$50,929	0.625%
<b>TOTAL</b>	<b>\$8,146,000</b>	<b>100.0%</b>	<b>\$8,146,000</b>	<b>100.0%</b>	<b>\$8,146,000</b>	<b>100.0%</b>	<b>\$8,146,000</b>	<b>100.0%</b>	<b>\$8,146,000</b>	<b>100.0%</b>

Source: <sup>1</sup> Bureau of Economic and Business Research, University of Florida April 2013 estimate

<sup>2</sup> FDOT 2013 City County Mileage (Data as of Sept 30, 2012)